



# JOINT BUDGET COMMITTEE STAFF FY 2020-21 BUDGET BRIEFING SUMMARY

Colorado General Assembly  
Joint Budget Committee

*Department of Public Health and Environment*

The Department of is responsible for responsible for protecting and improving the health of the people of Colorado and ensuring the quality of Colorado's environment. The Department's FY 2019-20 appropriation represents approximately 1.9 percent of statewide operating appropriations and 0.5 percent of statewide General Fund appropriations.

## FY 2019-20 APPROPRIATION AND FY 2020-21 REQUEST

DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 APPROPRIATION:						
SB 19-207 (Long Bill)	\$599,298,241	\$54,757,339	\$194,092,921	\$47,469,142	\$302,978,839	1,361.6
Other legislation	16,839,571	4,419,868	10,597,828	1,821,875	0	20.7
<b>TOTAL</b>	<b>\$616,137,812</b>	<b>\$59,177,207</b>	<b>\$204,690,749</b>	<b>\$49,291,017</b>	<b>\$302,978,839</b>	<b>1,382.3</b>
FY 2020-21 REQUESTED APPROPRIATION:						
FY 2019-20 Appropriation	\$616,137,812	59,177,207	\$204,690,749	\$49,291,017	\$302,978,839	1,382.3
R1 Stationary sources program resources	2,417,371	0	2,417,371	0	0	19.4
R2 Immunization outreach	2,500,000	2,500,000	0	0	0	0.0
R3 Sustaining essential administrative services	559,864	0	0	559,864	0	4.3
R4 Technical reductions to spending authority	(6,301,844)	0	(5,299,346)	(1,002,498)	0	(1.0)
R5 Laboratory facility maintenance	301,593	0	0	301,593	0	0.0
R6 Statewide 0.5% provider rate increase	47,325	34,506	9,142	3,677	0	0.0
R7 Eliminate duplicative waste grease program	(100,890)	0	(100,890)	0	0	(0.7)
R8 External boards support reduction	(44,007)	(44,007)	0	0	0	0.0
Non-prioritized decision items	(73,970)	0	(20,126)	(13,620)	(40,224)	0.0
Annualize prior year budget actions	2,034,255	(316,333)	580,995	372,696	1,396,897	(3.8)
Annualize prior year legislation	1,234,507	(821,593)	1,648,323	97,954	309,823	(1.1)
Centrally appropriated line items	393,493	1,302,053	1,228,291	(3,703,127)	1,566,276	0.0
Other technical adjustments	288,311	(89,345)	362,468	15,188	0	0.0
Indirect cost adjustments	(6,910,570)	0	(4,065,923)	103,345	(2,947,992)	0.0
<b>TOTAL</b>	<b>\$612,483,250</b>	<b>\$61,742,488</b>	<b>\$201,451,054</b>	<b>\$46,026,089</b>	<b>\$303,263,619</b>	<b>1,399.4</b>
<b>INCREASE/(DECREASE)</b>	<b>(\$3,654,562)</b>	<b>\$2,565,281</b>	<b>(\$3,239,695)</b>	<b>(\$3,264,928)</b>	<b>\$284,780</b>	<b>17.1</b>
Percentage Change	(0.6%)	4.3%	(1.6%)	(6.6%)	0.1%	1.2%

**R1 STATIONARY SOURCES PROGRAM RESOURCES:** The request includes an increase of \$2,417,371 cash funds and 19.4 FTE in FY 2020-21 to expand the Air Pollution Control Division's capacity for oil and gas compliance, enforcement, permitting, and ambient air quality monitoring. The request is predicated on the assumption that the U.S. Environmental Protection Agency will declare the Denver Metro/North Front Range air quality monitoring region to be in serious non-attainment with 2008 ozone standards. This request would annualize to \$2,579,392 cash

funds and 24.9 FTE in FY 2021-22 and subsequent fiscal years. The request includes legislation and the Department has requested the JBC sponsor this legislation.

**R2 IMMUNIZATION OUTREACH:** The request includes \$2,500,000 General Fund in FY 2020-21 and \$1,500,000 General Fund in FY 2021-22 to fund both a statewide media campaign and a grant program local public health agencies (LPHAs). The goal of both programs is to increase vaccination rates in counties with low kindergarten measles, mumps and rubella (MMR) coverage.

**R3 SUSTAINING ESSENTIAL ADMINISTRATIVE SERVICES:** The request includes an increase \$559,864 in reappropriated funds and 4.3 FTE for FY 2020-21. These positions, which are currently funded by the Preventative Health and Health Services Block Grant from the Center for Disease Control, will be funded by indirect cost recoveries within the Department. Refinancing the funding for these administrative positions will provide a stable funding source for positions the Department considers essential, and allow federal block grant dollars to be focused on issues that align with the departments SMART Act goals.

**R4 TECHNICAL REDUCTIONS TO SPENDING AUTHORITY:** The request includes a reduction of \$6,301,844 total funds, including \$5,299,346 cash funds and \$1,002,498 reappropriated funds, and 1.0 FTE for FY 2020-21. The Department has had significant reversions for ten programs over the last several years, this request will align spending authority with forecasted expenditures

**R5 LABORATORY FACILITY MAINTENANCE:** The request includes an increase of \$301,593 reappropriated funds for FY 2020-21 to complete repairs required to keep the State Laboratory building and equipment in good repair. This request is born from a facility audit conducted by a third-party firm hired by the Department to assess the condition of the facility and identify the necessary repairs.

**R6 STATEWIDE 0.5% PROVIDER RATE INCREASE:** The request includes an increase of \$47,325 total funds, including \$34,506 General Fund, for a 0.5 percent provider rate increase for local public health agencies.

**R7 ELIMINATE DUPLICATIVE WASTE GREASE PROGRAM:** The request includes a reduction of \$100,890 cash funds and 0.7 FTE for FY 2020-21 and subsequent fiscal years to eliminate the Waste Grease Program in the Hazardous Materials and Waste Management Division. The Division and Department have identified this program as duplicative with local municipal programs. The request requires legislation to implement and the Department has requested the JBC sponsor this legislation.

**R8 EXTERNAL BOARDS SUPPORT REDUCTION:** The request includes a reduction of \$44,007 in General Fund spending authority for FY 2020-21 by eliminating support for two external boards: the Stroke Advisory Board and the Colorado Coroners Standards and Training Board. Both boards receive assistance from the Health Facilities and Emergency Medical Services Division in the form of the awarding of contracts and other administrative duties. Some of these Department duties were established in HB 14-1380 and the decision item requests that the Joint Budget Committee sponsor legislation that would remove statutory requirements of support from the Department.

**NON-PRIORITIZED DECISION ITEMS:** The request includes a decrease of \$73,790 total funds for adjustments related to budget requests from the Department of Personnel for its annual fleet vehicle request and the Governor's Office of Information Technology package of request items for FY 2020-21.

NON-PRIORITIZED DECISION ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
OIT Budget request package	\$6,380	\$0	\$0	\$6,380	\$0	0.0
DPA Annual fleet vehicle request	(80,350)	0	(20,126)	(20,000)	(40,224)	0.0
<b>TOTAL</b>	<b>(\$73,970)</b>	<b>\$0</b>	<b>(\$20,126)</b>	<b>(\$13,620)</b>	<b>(\$40,224)</b>	<b>0.0</b>

**ANNUALIZE PRIOR YEAR BUDGET ACTIONS:** The request includes adjustments for the second- and third-year impact of prior year budget actions.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 19-20 salary survey	\$3,463,514	\$521,165	\$1,172,756	\$372,696	\$1,396,897	0.0
FY 19-20 R7 Tribal liaison	276	276	0	0	0	0.0
FY 19-20 R4 Local public electronic health records	(837,774)	(837,774)	0	0	0	(3.5)
FY 16-17 BA5 Marijuana health research grants	(558,840)	0	(558,840)	0	0	(0.3)
FY 19-20 R8 Assisted living residence	(32,921)	0	(32,921)	0	0	0.0
<b>TOTAL</b>	<b>\$2,034,255</b>	<b>(\$316,333)</b>	<b>\$580,995</b>	<b>\$372,696</b>	<b>\$1,396,897</b>	<b>(3.8)</b>

**ANNUALIZE PRIOR YEAR LEGISLATION:** The request includes adjustments for the second- and third-year impact of prior year legislation.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB 19-198 Continued management of waste tires	\$3,037,500	\$0	\$3,037,500	\$0	\$0	0.0
SB 18-200 PERA	672,815	100,269	263,812	64,300	244,434	0.0
SB 19-227 Harm reduction substance use disorders	599,773	(125,227)	725,000	0	0	0.1
HB 19-1133 Child abuse response and evaluation network	279,059	279,059	0	0	0	(0.2)
SB 19-195 Child and youth behavioral system enhancements	108,840	108,840	0	0	0	0.2
HB 18-1006 Infant newborn screening	100,344	0	100,344	0	0	0.0
HB 19-1237 Licensing behavioral health entities	77,361	11,972	0	0	65,389	1.0
SB 19-186 Expand agricultural chemical management program protect surface water	33,654	0	0	33,654	0	0.4
HB 19-1261 Climate action plan to reduce pollution	33,301	33,301	0	0	0	0.5
HB 19-1010 Freestanding emergency departments licensure	29,155	0	29,155	0	0	0.1
HB 19-1203 School nurse grant program	9,947	0	9,947	0	0	0.2
SB 19-096 Collect long-term climate change data	6,249	6,249	0	0	0	0.3
SB 19-236 Sunset public utilities commission	4,459	4,459	0	0	0	0.2
SB 19-218 Sunset medical marijuana program	889	0	889	0	0	0.0
HB 19-1122 Maternal mortality review committee	610	610	0	0	0	0.0
HB 19-1032 Comprehensive human sexuality education	0	0	0	0	0	0.0
SB 19-008 Substance use disorder treatment in criminal justice system	0	0	0	0	0	0.2
SB 19-228 Substance use disorders prevention measures	(2,000,000)	0	(2,000,000)	0	0	(0.9)
SB 19-073 Statewide system of advance medical directives	(810,581)	(810,581)	0	0	0	(0.3)
HB 17-1306 Test lead in public schools' drinking water	(396,385)	0	(396,385)	0	0	(1.2)
HB 19-1064 Victim notification criminal proceedings	(300,000)	(300,000)	0	0	0	0.0
HB 19-1031 Child patient more than one primary caregiver	(95,831)	0	(95,831)	0	0	0.0
HB 19-1279 Protect public health firefighter safety regulation PFAS	(55,278)	(55,278)	0	0	0	(0.7)

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 19-1174 Out-of-network health care services	(23,385)	(23,385)	0	0	0	(0.2)
HB 19-1160 Mental health facility pilot program	(19,877)	(19,877)	0	0	0	(0.4)
SB 19-188 Family medical leave insurance program	(17,004)	(17,004)	0	0	0	(0.1)
HB 19-1183 Automated external defibrillators in public places	(15,000)	(15,000)	0	0	0	0.0
SB 19-065 Peer assistance EMS provider	(13,926)	0	(13,926)	0	0	(0.1)
HB 19-1203 School nurse grant program	(12,182)	0	(12,182)	0	0	(0.2)
<b>TOTAL</b>	<b>\$1,234,507</b>	<b>(\$821,593)</b>	<b>\$1,648,323</b>	<b>\$97,954</b>	<b>\$309,823</b>	<b>(1.1)</b>

**CENTRALLY APPROPRIATED LINE ITEMS:** The request includes adjustments to centrally appropriated line items for the following:

CENTRALLY APPROPRIATED LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Health, life, and dental	\$1,866,228	\$633,327	\$426,290	\$144,493	\$662,118	0.0
Paid family leave	429,684	70,006	144,125	44,893	170,660	0.0
AED	301,274	129,545	28,023	22,068	121,638	0.0
SAED	301,274	129,545	28,023	22,068	121,638	0.0
Leased space	100,557	0	0	100,557	0	0.0
Legal services	57,298	0	0	57,298	0	0.0
Short-term disability	11,509	4,530	1,451	892	4,636	0.0
Capitol Complex leased space	2,310	0	0	2,310	0	0.0
Shift differential	328	621	(351)	(194)	252	0.0
Payments to OIT	(1,179,011)	428,536	1,073,753	(3,623,208)	941,908	0.0
Salary survey	(1,011,408)	(112,376)	(386,811)	(111,798)	(400,423)	0.0
CORE	(179,939)	0	0	(179,939)	0	0.0
PERA Direct Distribution	(143,964)	18,319	(86,212)	(19,920)	(56,151)	0.0
Payment to risk management / property funds	(113,956)	0	0	(113,956)	0	0.0
Workers' compensation	(32,830)	0	0	(32,830)	0	0.0
ALJ	(15,861)	0	0	(15,861)	0	0.0
<b>TOTAL</b>	<b>\$393,493</b>	<b>\$1,302,053</b>	<b>\$1,228,291</b>	<b>(\$3,703,127)</b>	<b>\$1,566,276</b>	<b>0.0</b>

**OTHER TECHNICAL ADJUSTMENTS:** The request includes the following technical adjustments.

OTHER TECHNICAL ADJUSTMENTS					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FTE
Contaminated sites operating and maintenance	\$300,000	\$0	\$300,000	\$0	0.0
Transfer to DOL for CERCLA related costs	62,468	0	62,468	0	0.0
Building maintenance and repair escalator	15,188	0	0	15,188	0.0
Reallocation of General and reappropriated funds	0	0	0	0	0.0
Correct fund split birth defects program	0	0	0	0	0.0
Depreciation-lease Equivalent Payments	(89,345)	(89,345)	0	0	0.0
<b>TOTAL</b>	<b>\$288,311</b>	<b>(\$89,345)</b>	<b>\$362,468</b>	<b>\$15,188</b>	<b>0.0</b>

**INDIRECT COST ADJUSTMENTS:** The request includes a net reduction of \$6,910,570 total funds in the Department's indirect cost assessment.

## SUMMARY OF ISSUES PRESENTED TO THE JOINT BUDGET COMMITTEE

**R1 STATIONARY SOURCES PROGRAM RESOURCES:** The Department requests \$2,417,371 cash funds from the Stationary Sources Control Fund, created in Section 25-7-114.7 (2)(b)(I), C.R.S., and 19.4 FTE for FY 2020-21. The request would annualize to \$2,579,392 cash funds and 24.9 FTE in FY 2021-22 and beyond. These resources would be appropriated to the Air Pollution Control Division and would be split between permitting, oil and gas inspections, enforcement, and ambient air monitoring.

**ADMINISTRATIVE PROGRAMMATIC ADJUSTMENTS:** The Department submitted several decision items that are administrative in nature. This briefing issue summarizes and discusses the R3, R4, R5, and R7 requests for FY 2019-20 as they relate to the Administration subdivision, the Laboratory Services Division, and the Environmental Divisions.

**R2 IMMUNIZATION OUTREACH:** The United States is currently experiencing a measles outbreak, with 1,261 cases reported so far in 2019. The Department is requesting \$2.5 million General Fund in FY 2020-21 and \$1.5 million in out years to target and raise the state's measles, mumps, and rubella (MMR) vaccination rate among kindergarteners.

**VAPING AND AMENDMENT 35 REVENUE:** Teen vaping has been a topic of increasing interest in recent years, while grant funding for tobacco related programs have been in decline. This issue brief address the impacts of the rise of vaping along with the declining revenue from tobacco sales.

## FOR MORE INFORMATION

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**TO READ THE ENTIRE BRIEFING:**

[http://leg.colorado.gov/sites/default/files/fy2020-21\\_pubheabrf1.pdf](http://leg.colorado.gov/sites/default/files/fy2020-21_pubheabrf1.pdf) (Admin and Environmental Divisions)

[http://leg.colorado.gov/sites/default/files/fy2020-21\\_pubheabrf2.pdf](http://leg.colorado.gov/sites/default/files/fy2020-21_pubheabrf2.pdf) (Health Divisions)